



**MEMBERS:**

- City of Lacey
- City of Olympia
- City of Rainier
- City of Tenino
- City of Tumwater
- City of Yelm
- Confederated Tribes of the Chehalis Reservation
- Nisqually Indian Tribe
- Town of Bucoda
- Thurston County
- North Thurston Public Schools
- Olympia School District
- Tumwater School District
- Intercity Transit
- LOTT Clean Water Alliance
- Port of Olympia
- PUD No. 1 of Thurston County

**ASSOCIATE MEMBERS:**

- Lacey Fire District #3
- Puget Sound Regional Council
- The Evergreen State College
- Thurston Conservation District
- Thurston Economic Development Council
- Timberland Regional Library

**MEMORANDUM**

TO: Thurston Regional Planning Council

FROM: Marc Daily, Executive Director

DATE: September 30, 2022

SUBJECT: TRPC Bylaws and Agreement

**PURPOSE**

Adopt updated TRPC Bylaws and Agreement.

**Summary:**

- TRPC's current bylaws have outdated language on remote meetings and needs updating to clarify the definition of County Urban Population.
- The agreement has been updated for consistency when referencing Thurston Regional Planning Council.
- The last review and update to the Council bylaws was performed in 2020.

**REQUESTED ACTION**

Adopt the TRPC Bylaws and Agreement as presented, and direct Council members to digitally sign the agreement.

md:bl

**Attachments**



Marc Daily  
Executive Director

2411 Chandler Court SW  
Olympia, WA 98502  
360-956-7575  
360-741-2545 Fax  
www.trpc.org

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EQUITY CONSIDERATIONS

How has equity been considered in this agenda item?

The diverse membership of TRPC helps to ensure that the broad interests of Thurston County residents, particularly underserved populations, are carefully considered in our work and the Council's decision making. Equity has been and will continue to be a focus of our Council.

# **Thurston Regional Planning Council BYLAWS**

## **SECTION I: AUTHORITY**

The Thurston Regional Planning Council (hereinafter referred to as “Council”) was established in 1967 under RCW 36.70.060, which authorized creation of regional planning organizations (commission) in Washington State. The Council will comply with all applicable local, state and federal laws and is authorized to receive state and federal grant funds.

This document establishes the Council’s bylaws and is in accord with the membership and responsibilities set forth in the Thurston Regional Planning Council Agreement promulgated on October 7, 2022.

## **SECTION II: OFFICERS/DUTIES**

The officers of the Council are Chair, Vice Chair, and Secretary. Officers may function as an executive committee in making recommendations to the full Council on budget, work program, or other policy issues as requested by the full Council.

Officers are elected at the February Council meeting from among the representatives of the voting members and officers may serve no more than two consecutive one-year terms in the same office. Prior to the February meeting, the presiding Chair will solicit nominations for office in writing from all voting member representatives. At the February meeting, as part of the election process, the Chair will present the slate of nominees to be considered for each position as well as taking nominations from the floor. The newly elected officers take office at the close of the meeting at which they were elected.

- A. The Chair presides at all meetings, prepares the agenda for the meetings, signs vouchers, calls special meetings, and sets the time and place of meetings in consultation with the membership. In addition, the Chair establishes subcommittees and their membership for the purpose of making recommendations on the budget, performing the annual performance review of the Executive Director, and/or making recommendations to the full Council on other policy issues. Subcommittee size and membership will be restricted in order to ensure it does not result in a Council quorum, based on a simple majority of voting members (see Section VIII). The Chair officially represents the Council before other groups and agencies and carries out other duties as designated by the Council.
- B. The Vice Chair serves in the Chair's absence and is authorized to approve vouchers.
- C. The Secretary is the fiscal officer for the purpose of approving appropriate vouchers for the conduct of the Council affairs and may also serve in the absence of the Chair and Vice-Chair.

In the unforeseen occurrence that there is a vacancy(s) in any Council officer position, the Council Chair or other serving Council officer, will notify the full Council of the vacancy(s) at the next regular monthly meeting. At that Council meeting, the Chair will call for written/e-mail nominations. Nominations will be accepted until the next regular Council meeting. At that next regular Council meeting, all submitted nominations will be read and additional nominations from the floor will be called for. Following established procedure, a vote will be taken and the elected member(s) will complete the term(s) of the vacant officer. The completion of a shortened term will not count towards the term limit of “two consecutive one year terms” as outlined in paragraph 2 of Section II.

### **SECTION III: EXECUTIVE DIRECTOR AND STAFF**

The Council may, within its authorized budget, engage an Executive Director. The Executive Director is selected or terminated with the approval of the voting members as outlined in Section VIII: Voting. It is the role of the Council to set policy direction, which guides the Executive Director in the operations and administration of the agency. The Executive Director maintains all records of the Council, including necessary budget and financial records. The Executive Director is responsible for the administration of the agency pay and classification system as approved by the Council. The Executive Director, or designee, is also authorized to approve expenditures within the authorized budget.

The Executive Director may, within the agency’s authorized budget, employ such other personnel as needed to perform the work of the Council. Staff work under the policy direction of the Council as exercised through the Executive Director.

### **SECTION IV: MEMBERSHIP**

Official membership of the Council shall consist of those duly designated member representatives and alternates of the entities who have entered into the Council Agreement. Member representatives and alternates, with the exception of those representing Associate and Tribal members, shall be elected officials of their entity. Intercity Transit, as a member of Council, may appoint citizen representatives from their Authority to serve as member and/or alternate on Council. In the event a representative, as outlined above, is not available to serve as a Council alternate, that entity may, with approval from the Council Chair, appoint a high-level at will department head to serve as alternate. This alternate must have the authority to speak for that entity and vote on regional policies on its behalf.

If neither the duly designated member representative nor the officially designated alternate member representative is able to attend a specific meeting, then the jurisdiction may designate, for that meeting only, an additional alternate member representative. This additional alternate must have all rights, privileges, and authorities exercised by the member representative and the alternate.

## **SECTION V: NEW MEMBERSHIP REQUESTS**

Application for membership on the Council is considered on a case-by-case basis. Entities seeking membership on the Council will submit a letter of application to the Council Chair stating the rationale for membership. The Council Chair, in consultation with the Executive Director, will consider whether the membership request fits into the Council's overall goals. In this initial review, there will also be an identification of the appropriate membership tier for the applicant. The Chair will present this information and make a membership recommendation to the full Council at a regular meeting. Membership requests require a vote of the Council.

## **SECTION VI: MEMBER RESPONSIBILITIES**

To effectively carry out the work of the Council, member representatives (or alternates) must be fully engaged in the activities of the Council. Member representatives (or alternates) are expected to regularly attend, prepare for, and actively participate in scheduled meetings. It is expected that member representatives (or alternates) will also participate in other special meetings and subcommittees as appropriate. Member representatives (or alternates) may also be asked by the Council Chair to represent the Council to other organizations. It is important that member representatives (or alternates) maintain a regional perspective on matters coming before the Council. Member representatives (or alternates) work within a collegial atmosphere that strives for informed consent in all of its decisions while respecting the viewpoints of others on the Council. Member representatives (or alternates) are responsible for conveying pertinent information discussed or presented at Council meetings back to their respective entities for information or action.

Member representatives (or alternates) may also be asked by the Council Chair to represent the Council to other organizations. These positions serve as liaisons between the organizations for the purposes of improving communications, understanding projects, and coordinating regional policy issues. The appointed Council liaisons will regularly give update reports back to the Council following their attendance at meetings.

The Chair will review and (re)appoint individuals that serve in all Council outside positions every two years. In appointing any Council member to serve as a liaison to any outside transportation board or committee, the Chair will consider a recommendation from the Council's Transportation Policy Board.

## **SECTION VII: MEETINGS**

Regular Council meetings are held in accordance with the schedule set by the Council each year at its February meeting. To ensure appropriate notice, public involvement and effective regional decision-making, all meetings will comply with the requirements of the State Open Public Meetings Act. The Executive Director sees that official minutes are taken for each meeting and that they are signed by the Chair and the Executive Director after review and approval by the Council.

Written notification of meetings is sent to all representatives and alternates at least five (5) days prior to the date of the meetings. Notice of special meetings called by the Chair may be made by

telephone and all members will be notified. Robert’s Rules of Order will be observed at all meetings. A meeting may be convened with a simple majority of the members.

Remote participation in Council meetings is permissible as long as proper notice of the meeting time and place is given, and a speaker phone, audio, or video system is set up at the designated meeting place that allows attending members of the public to hear all discussion. Public comment may be limited to written comment for remote participants.

~~Remote participation will be limited to 25 percent of voting members. Council members wishing to participate remotely should notify the Executive Director at least two (2) days prior to the meeting date. The Chair may waive these requirements under extenuating circumstances. Meetings will be held remotely with in-person access, or through a hybrid model of an in-person and remote format, at the discretion of the Chair.-~~

## SECTION VIII: VOTING

All matters coming before the Council are decided by the representatives of the voting membership. All actions before the Council require a quorum. A quorum will consist of the presence of at least 50 percent or more of the entire voting membership with at least two of those representatives being from the following jurisdictions: Thurston County, City of Olympia, City of Lacey, or City of Tumwater. Actions will be decided by a simple majority of the quorum unless two or more members request an optional weighted vote. The Council’s optional weighted voting system reflects, in some measure, the population and financial participation of the member agencies. If there is a call for a weighted vote, each voting member entity is assigned one vote weighted in the following manner:

Thurston County	7
City of Olympia	4
City of Lacey	3
City of Tumwater	2
City of Tenino	1
City of Yelm	1
City of Rainier	1
Town of Bucoda	1
LOTT Clean Water Alliance	1
Thurston PUD #1	1
Port of Olympia	1
North Thurston Public Schools	1
Olympia School District	1
Tumwater School District	1
Intercity Transit	1
Nisqually Indian Tribe	1
Confederated Tribes of the Chehalis Reservation	<u>1</u>
<b>Total Votes</b>	<b>29</b>

## SECTION IX: MEMBER ASSESSMENTS

Member assessments provide the revenue needed to carry out the Council's Annual Work Program. Payment of member assessments is made after January 1 each year on an annual, semi-annual, or quarterly basis. In September of each year, in conjunction with preparation of the Annual Work Program, member assessments are calculated based on the following methodology:

**TIER 1: Charter Member Organizations** (County, cities, towns, and tribal governments located within the region)

The current year population as defined by the Office of Financial Management is adjusted by the applicable factor as shown below. The adjusted population is multiplied by the Council-established per capita rate\* to arrive at the yearly assessment figure. There is a \$700 minimum assessment in this category.

The following factors will apply to this tier:

- Urban county\* and entities with a population greater than 5,000 will be assigned a factor of 1.
- Rural county and entities with a population of less than 5,000 will be assigned a factor of .5.

**TIER 2: School District Members**

The annual October 1 FTE student enrollment is multiplied by a factor of .25. This is used to arrive at an adjusted population. The adjusted population is then multiplied by the Council established per capita rate to arrive at the yearly assessment figure. There is a \$700 minimum assessment in this category.

**TIER 3: Regional Service Members** (Members in this tier are entities established under State law that provide services that are regional in nature and serve a large segment of the population or the entire population.)

Regional Service Members have a first year (base) assessment that is negotiated one time between the Council and the entity making application for membership. The negotiations will take into account the entity's fiscal constraints, service population, and the entity's regional role/impacts. The entity's assessment will be appropriate in comparison to other members in this tier and their membership must mutually benefit both the entity and the Council.

The base assessment is set by the Council upon approval of the entity's membership. This base will be modified each year during the budget process when assessments are re-calculated. A percentage change in assessment will be based on the corresponding percentage change in the over-all population of Thurston County. This percentage amount will be added to the base assessment and this new amount becomes the base for the following year.

\* "Urban county" is the unincorporated urban growth areas

\*\* The per capita rate is 2.0521376, which was established by the Council in 2003.

**TIER 4: Associate Members** (Members in this tier do not have a voting right on the Council.) This tier is designed for regional public entities who wish to participate in Council meetings and activities.

Members in this tier are assessed \$1,000 per year.

## **SECTION X: ANNUAL WORK PROGRAM AND BUDGET**

The Council develops and adopts the Annual Work Program and Budget each year as follows:

### **A. ANNUAL WORK PROGRAM**

In September of each year, the Council Chair appoints a subcommittee to review the draft version of the Annual Work Program for the coming year as prepared by the Executive Director. The subcommittee reviews, refines, and then recommends a Draft Annual Work Program that is presented to full Council by the Executive Director at the November meeting of each year. The Final Annual Work Program is presented to full Council for adoption at the December meeting of each year. The Executive Director then transmits the Approved Annual Work Program as well as member assessments to the governing bodies of the member agencies and organizations for their information so they can incorporate their share of the member assessments into their own budgets.

The Annual Work Program consists of a statement of the projects and activities to be undertaken by the Council and staff during the following year and the corresponding member assessments. Cost estimates for all projects and activities will be provided as the basis for the budget. In developing the Annual Work Program, Council will consider the following types of programs which are identified as the means of achieving the Council goals and policies:

1. Programs required in order to retain eligibility for state and federal grant programs and funded by member assessments.
2. Programs agreed to by a majority of the Council, which are regional in the sense that the implications and impacts of the program affect the entire County. Such programs would be funded by member assessments.

### **B. BUDGET**

The Council adopts a consolidated agency operating budget at the meeting in January that reflects the Council's approved Annual Work Program, as well as contracts and grants. The approved budget is then forwarded to the Thurston County Auditor.



## **SECTION XI: CONTRACT SERVICES**

The Council may contract with member agencies or other local jurisdictions and organizations to provide professional services. The projects undertaken will support the overall mission, role and function of the Council. Contract services for member entities should take precedence over those provided to non-member entities.

It is the responsibility of the Executive Director to ensure that contracts are relevant, support the mission of the agency, and that there is adequate staffing to undertake and complete the work. The Executive Director is also authorized to sign and execute contracts on the Council's behalf.

## **SECTION XII: COUNCIL REVENUE AND EXPENDITURES**

All funds paid to the Council are deposited to a special account in the office of the County Treasurer. Expenses and lawful claims against the Council are disbursed by the County Treasurer. Funds are disbursed on warrants drawn by the County Auditor, which in turn are based on vouchers approved by the Chair, Vice Chair, or Secretary. The Council reviews and approves the claims paid at its next regularly scheduled public meeting.

## **SECTION XIII: FINANCIAL AND STATUS REPORTS**

The Executive Director prepares semi-annual and annual reports that are provided to the Council at a regularly scheduled meeting. The reports provide budget expenditures to date and balances remaining in each budget classification.

## **SECTION XIV: TRANSPORTATION POLICY BOARD**

The Transportation Policy Board (TPB) is a Council standing committee and advisory body whose purpose is to provide recommendations to the Council on policy and programs relating to regional transportation issues pursuant to state and federal legislation. The TPB acts in accordance with its own bylaws.

## **SECTION XV: BYLAW REVIEW AND AMENDMENTS**

These bylaws will be reviewed at least every four years. Any amendments to the bylaws may be approved by a two thirds majority of voting members present, assuming a quorum. Proposed changes shall be presented one meeting prior to the meeting at which action by the Council will be taken.

## Thurston Regional Planning Council AGREEMENT

THIS AGREEMENT made and executed this 7th day of ~~September~~October, 2022 is made by the undersigned general purpose governments and public institutions.

WITNESSETH:

WHEREAS, the general and special purpose jurisdictions and public institutions of Thurston County have joined together to form a ~~r~~R~~e~~g~~ional~~ ~~p~~l~~anning~~ ~~C~~c~~ouncil~~ in order to address common issues, provide coordinated, quality planning, and achieve economies by sharing staff resources: and

WHEREAS, the rationale for such a ~~Council~~regional planning council have been identified as follows:

- A. Governmental and institutional functions within one jurisdiction may have substantial impact on adjoining jurisdictions.
- B. Planning regarding resources and services should be done through a coordinated, interjurisdictional approach.
- C. A regional planning agency offers the opportunity to accomplish region-wide coordination and planning of a quality generally unattainable by individual entities.
- D. A single regional planning staff allows members to draw on a wider range of technical expertise and provide the potential for a greater number of more specialized staff resources than would be available individually; and

WHEREAS, the undersigned have by resolution or ordinance directed their appropriate representatives to participate in the creation and operation of such a regional planning council;

NOW, THEREFORE, the undersigned, for and in consideration of the covenants and conditions hereinafter contained, agree as follows:

### SECTION I: CREATION

Thurston Regional Planning Council (~~Council~~ herein referred to as Council) was established November, 1967 pursuant to the laws of the State of Washington under RCW 36.70.060 which authorized creation of regional planning councils.

## SECTION II: FUNCTIONS

A. The responsibilities and powers of the Council shall extend to the following functions:

1. The ~~Regional Planning~~ Council shall be a meeting ground for cooperation and informed policy-making among the governmental jurisdictions and institutions of the Thurston region. It shall establish a coordinated approach to policy development for an area larger than that under the jurisdiction of any single unit of local government.
2. The ~~Regional Planning~~ Council, as the designated Regional Transportation Planning Organization and Metropolitan Planning Organization shall perform transportation planning in accordance with State and Federal requirements.
3. The ~~Regional Planning~~ Council shall undertake programs to address problems and issues which by their nature require coordinated planning, research, information sharing, implementation and administration.
4. The ~~Regional Planning~~ Council shall provide, on a contractual basis, local planning assistance on current and advance planning or special projects for member and non-member agencies.

## SECTION III: MEMBERSHIP

Official membership of the ~~Regional Planning~~ Council shall consist of those duly designated official and alternate member-representatives of the undersigned members and any others as may hereafter be selected to membership by the Council.

Any party to this Agreement may withdraw at the end of any ~~Regional Planning~~ Council fiscal year after having first given written preliminary and final notice. By July, preliminary notice shall be given that a party is considering withdrawing from membership at the end of the calendar year. By November 1, final notice shall be given that a party will withdraw from membership at the end of the calendar year. The party withdrawing from membership shall continue to be financially responsible for its pro rata share of funding associated with uncompleted state or federal grant-funded projects in existence at the time of the withdrawal.

## SECTION IV: BYLAWS

The ~~Regional Planning~~ Council shall operate in accordance with its bylaws which shall be reviewed by the Council at least every four years.

## SECTION V: DURATION OF AGREEMENT

The term of this Agreement shall be for four years from the effective date hereof unless action is taken to terminate or revise it.

IN WITNESS WHEREOF, the parties through their duly authorized representatives have executed this Agreement effective this 7th day of September, 2022.

Signature

Organization

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